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PAGE 01 STATE 178452
ORIGIN SY-05

INFO OCT-01 EUR-12 ISO-00 A-01 MCT-02 SSO-00 SS-15
IO-13 CIAE-00 INR-10 NSAE-00 INRE-00 NEA-10 /069 R

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A/SY/PRS, SY/PRS/SD, SY/OPS/FO/EUR, M/CT

-----032049 142358Z /61

O 142343Z JUL 78

FM SECSTATE WASHDC

TO AMEMBASSY LONDON IMMEDIATE

AMCONSUL FRANKFURT IMMEDIATE

AMEMBASSY BONN IMMEDIATE

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E.O. 11652:N/A

TAGS: ASEC, PINS

SUBJECT: THREAT ANALYSIS FOR SECSTATE VISIT TO LONDON,
ENGLAND, JULY 17 - 20, 1978

LONDON FOR RSO AND SY ADVANCE, FRANKFURT FOR RSS,
BONN FOR SA ROCHE

1. A REVIEW OF SY/THREAT ANALYSIS GROUP'S HISTORICAL
FILES ON THE UNITED KINGDOM AND AN ANALYSIS OF CURRENT
INTELLIGENCE HAS PRODUCED NO SPECIFIC, IMMEDIATE THREATS
TO SECRETARY VANCE IN CONJUNCTION WITH HIS VISIT TO
LONDON FROM JULY 17-20, 1978. THE PURPOSE OF THE VISIT
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IS TO MEET WITH THE FOREIGN MINISTERS OF ISRAEL AND
EGYPT FOR DISCUSSIONS ON A MIDDLE EAST SETTLEMENT.
SINCE BOTH THE ISSUE TO BE DISCUSSED AT THE CONFERENCE
AND THE PARTICIPANTS THEMSELVES HAVE BEEN TARGETED BY
PALESTINIAN "REJECTIONIST" TERRORIST GROUPS, THERE IS
CAUSE FOR CONCERN.

2. THESE GROUPS HAVE VOWED TO DISRUPT ANY GENEVA PEACE CONFERENCE. THE LONDON CONFERENCE CAN CERTAINLY BE CONSIDERED A STEP TOWARDS GENEVA. A SUCCESSFUL LONDON CONFERENCE, COMBINED WITH THE APPARENTLY FAVORABLE OUTCOME OF EGYPTIAN PRESIDENT SADAT'S RECENT MEETING IN AUSTRIA WITH ISRAELI DEFENSE MINISTER WEIZMAN, COULD REVIVE MIDDLE EAST PEACE NEGOTIATIONS. SUCH A DEVELOPMENT WOULD BE DETRIMENTAL TO THE STATED GOALS OF THESE TERRORIST GROUPS. THIS, COMBINED WITH THE NEED TO REVERSE A SERIES OF OPERATIONAL DEFEATS, COULD PROVIDE THESE GROUPS WITH THE INCENTIVE TO CONDUCT AN OPERATION INDIRECTLY AIMED AT THE LONDON CONFERENCE. CONSIDERING THE MAXIMUM SECURITY PROCEDURES BEING IMPLEMENTED FOR THE CONFERENCE, IT WOULD BE FOOLHARDY FOR ANY TERRORIST GROUP TO DIRECTLY ATTACK THE CONFERENCE OR ITS PARTICIPANTS. THE MOST VIABLE OPERATION WOULD BE TO ATTACK A TARGET OUTSIDE OF LONDON WHICH IS CONNECTED WITH ONE OF THE CONFERENCE PARTICIPANTS. THESE GROUPS CERTAINLY HAVE THE LOGISTICAL INFRASTRUCTURE TO CARRY OUT SUCH AN OPERATION. AGAIN, IT SHOULD BE EMPHASIZED THAT AS OF JULY 14 THERE IS NO HARD INTELLIGENCE WHICH WOULD SUGGEST SUCH AN OPERATION.

3. IN CONCLUSION, ALTHOUGH THERE IS NO ADVERSE INTELLIGENCE RELATIVE TO THE SECRETARY'S VISIT TO LIMITED OFFICIAL USE

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LONDON, THE LONDON CONFERENCE DOES PROVIDE A "TEMPTING" OCCASION FOR PALESTINIAN "REJECTIONIST" TERRORIST GROUPS TO MOUNT A TERRORIST OPERATION TO UNDERLINE THEIR OPPOSITION TO A MIDDLE EAST SETTLEMENT. CHRISTOPHER

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Message Attributes

Automatic Decaptoning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: THREATS, VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 14 jul 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE178452
Document Source: CORE
Document Unique ID: 00
Drafter: DAPLUCHINSKY:SMC
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780289-1176
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780758/aaaabwsc.tel
Line Count: 98
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 17e00773-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SY
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2000681
Secure: OPEN
Status: NATIVE
Subject: THREAT ANALYSIS FOR SECSTATE VISIT TO LONDON, ENGLAND, JULY 17 - 20, 1978 LONDON FOR RSO AND SY ADVANCE, FRANKFURT FOR RSS
TAGS: ASEC, PINS
To: LONDON FRANKFURT MULTIPLE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/17e00773-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014